

From: [Kim Kelly](#)
To: [Adam McCutcheon](#); [amy.kearse](#); [Dave Gittings](#)
[emily.thomson@](#); [Fleur Matthews](#); [Hamish Wesley](#); [Jason Holland](#)
[\(Jason.Holland@](#); [John McSweeney](#); [Marsha Badon](#); [Matthew Hickman](#); [Russell O'Leary](#)
; [Sherilyn Hinton](#); [Stewart McKenzie](#); [Sue Southey](#); [Sonia Dolan](#)
; [Julie Cooke](#); [Joanna Laurenson](#)
[Laurent](#); [torrey.mcdonnell@](#)
[Kashmir.Kau](#); [Liam Hodgetts](#); [Kathryn Barrett](#); [Alastair Small](#); [Sarah Banks](#); [Joseph Jeffries](#)
Subject: Agenda and papers for Scoping workshop on Wednesday 2nd December
Date: 30 November 2020 10:29:26
Attachments: [Policy and Planning meeting agenda - 2nd December 2020.docx](#)
[National Policy Timeline.pdf](#)
[WRGF - Timeline for NPS UD HBA Related Updates - Nov 2020.docx](#)
[PCC Presentation - NPS UD.pdf](#)
[Essential Freshwater presentation - Matt H.pptx](#)

Hi all attached are:

1. The agenda for the workshop. **Workshop purpose: Initial scoping of the work required under the NPSUD and NPSFM (and any other relevant changes) up until 2025. We want to ensure regional consistency, efficient use of resources and a co-ordinated approach**
2. Some presentations and timelines that have been developed by various people to date – **these are for background reading and will be utilised at the workshop so please read before the workshop.**
 - Timeline for NPSUD related update – this has been prepared by a number of council staff who had been meeting to discuss HBA requirements. Some of you would have already received this via other channels.
 - National Policy timeline – this has been developed by GWRC – some of you would have already received this via other channels.
 - A presentation on Essential Freshwater – prepared for GWRC for workshops with councils. Some of you would have already received this via other channels.
 - PCC presentation on NPSUD requirements – note this is a presentation provided to their councillors recently – the recommendations are draft.

If you have not already replied to the invite can you let me know one way or the other if you are attending. Thanks and if you have any questions before Wednesday please let me know
Kim Kelly

ATTENTION: This correspondence is confidential and intended for the named recipient(s) only. If you are not the named recipient and receive this correspondence in error, you must not copy, distribute or take any action in reliance on it and you should delete it from your system and notify the sender immediately. Unless otherwise stated, any views or opinions expressed are solely those of the author, and do not represent those of the organisation.

Wellington Regional Growth Framework Policy and Planning Meeting - Definitions

Monday 21st December 2020

**Wairarapa Room, Ground Floor, GWRC new offices, Cuba Mall (opposite
the bucket fountain), Wellington**

Workshop purpose: Discuss and agree common definitions with regards to NPS-UD and Freshwater Package implementation. Discuss and agree a regional approach to use of the definitions.

AGENDA

Time	Agenda Item	Who
9.30am	Introductions and purpose of this workshop	Kim Kelly, Project Director WRGF
9.35am	Discussions on developing regional definitions and a regional approach to these: <ul style="list-style-type: none"> • Are there any <u>definitions</u> missing from the list sent out? • What does a regional <u>approach</u> look like? What do we mean by this? 	All
10am	Discussion at tables about initial thinking about regional definitions and approach – some possible discussion points: <ul style="list-style-type: none"> • Is anything else needed in addition to the definitions we already have? Where are the gaps? • To what extent does our approach need to be the same/can it be different? • What are the risks with being different? 	All
10.30am	Group discussion to agree: <ul style="list-style-type: none"> • Definitions where we have a complete definition • Definitions where we have gaps in knowledge or need to refine definition – how do we get this? • What does a regional approach look like? • How do we record this regional approach – how formal does it need to be? 	All
11.30am	Next steps <ul style="list-style-type: none"> • What is the next step? • Resourcing of this piece of work – who could lead it? • Timeframes – initial indications are these are required by end of February. Just definitions or definitions and approach? • Next meeting 	All
Noon	Finish	

National direction deadlines

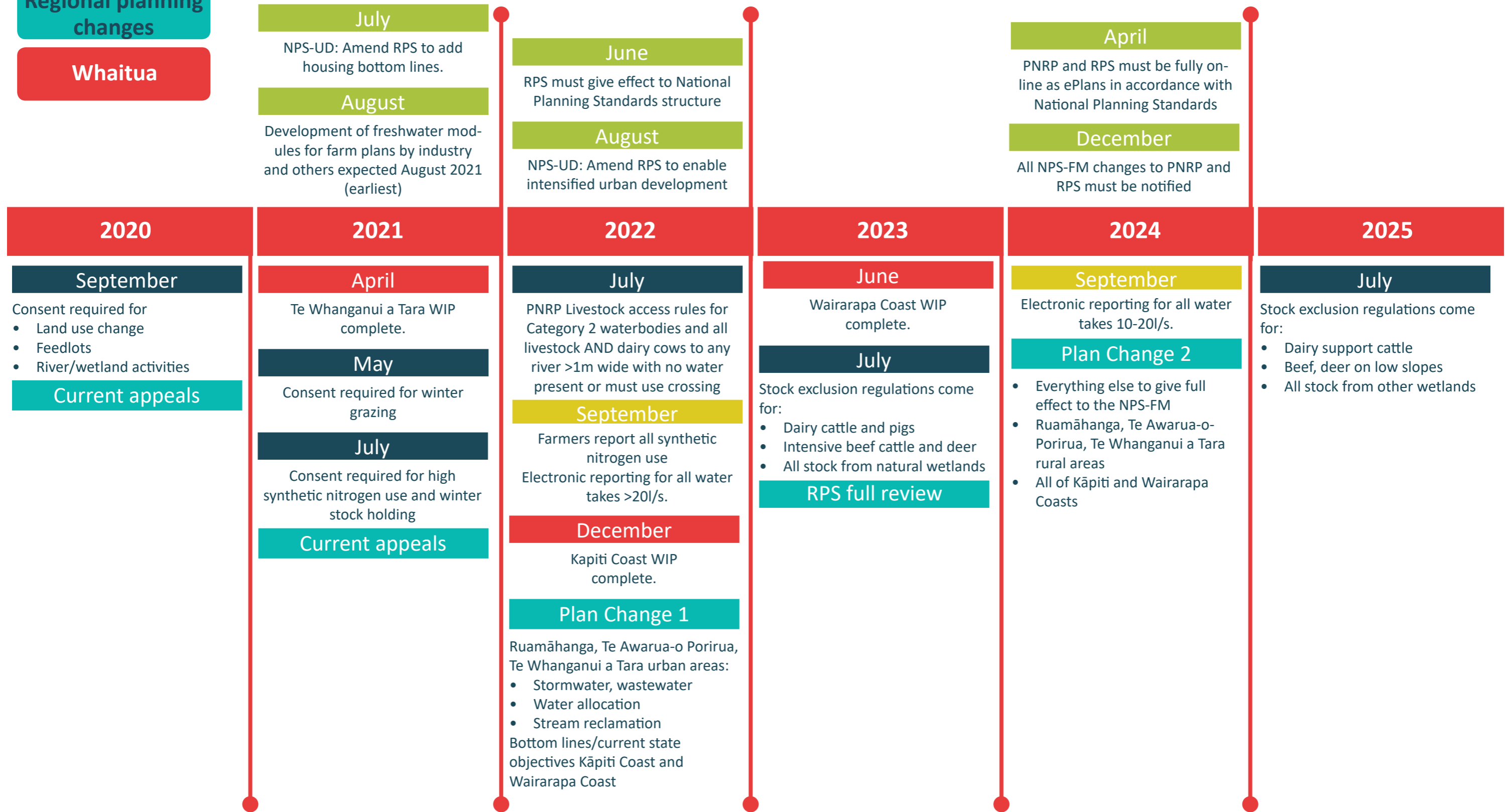
Regulation

Information

Regional planning changes

Whaitua

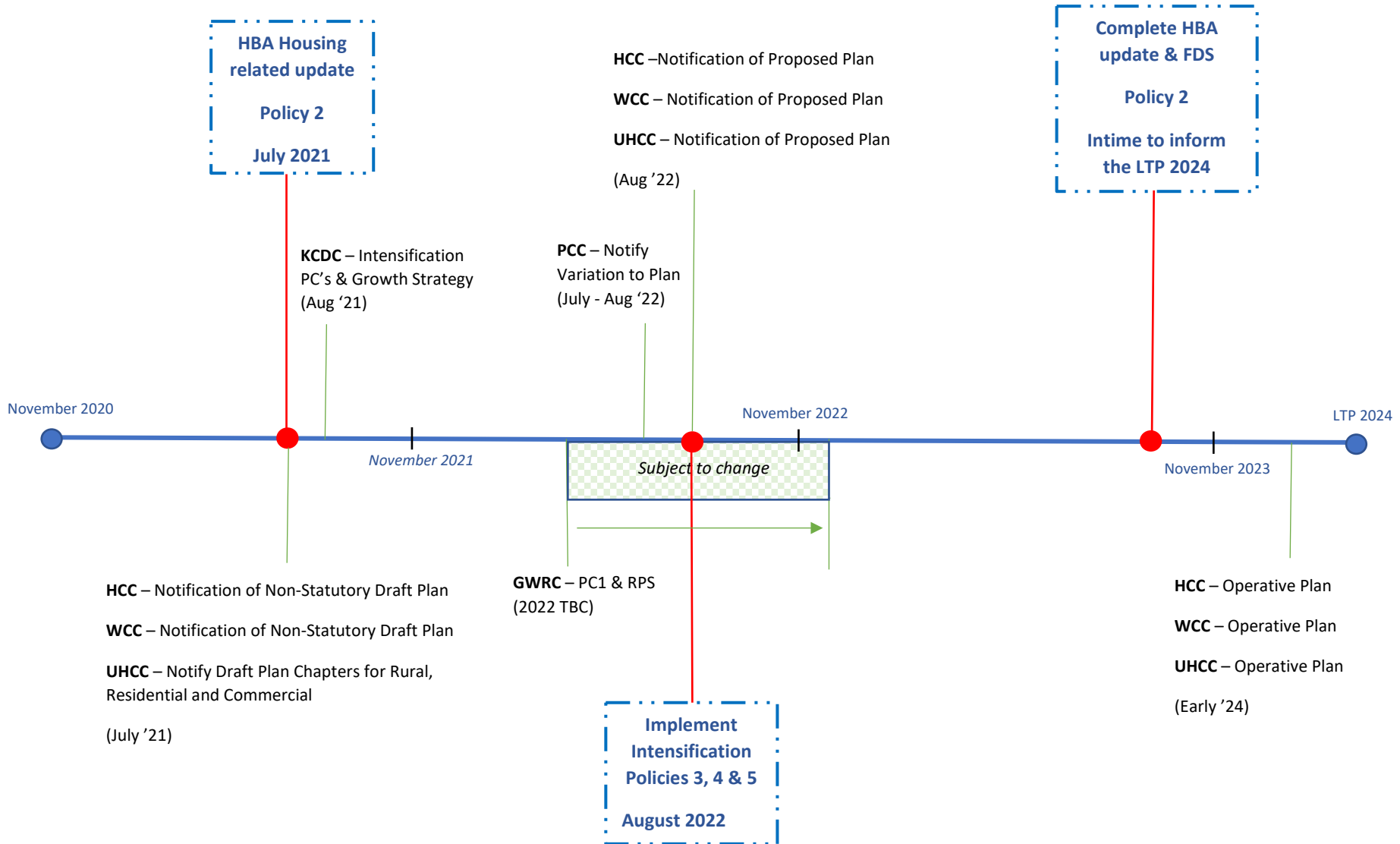
Implementing Major National Policy Direction to 2025



Cross-Council Planning Timeline to Implement National Policy Statement on Urban Development

Housing and Business Assessment – Housing Related Updates Required by 31 July 2021

November 2020



poriruacity

Implementing the National Policy Statement on Urban Development

November 2020

**Stewart McKenzie |
Manager Environment & City Planning**



Summary of Topics

1. Background to the National Policy Statement on Urban Development & the Planning Hierarchy
2. Regional co-ordination and implementation
3. Updated Housing and Business Capacity Assessment report
4. Variation to the Proposed District Plan
5. Removing minimum parking requirements from the Operative District Plan
6. City-wide parking management strategy
7. Integrated land use and infrastructure planning
8. Budget implications

Guidance is sought from Council on draft recommendations made with respect to the above topics

Background to the NPS UD

Purpose

- The NPS UD came into effect in August 2020 and must be given effect to it in accordance with s55 RMA
- It's a key pillar of the Government's Urban Growth Agenda which aims to:
 - better enable urban growth
 - alleviate the housing crisis
 - improve social, economic and environmental outcomes
- We're at the start of a long process of urban transformation

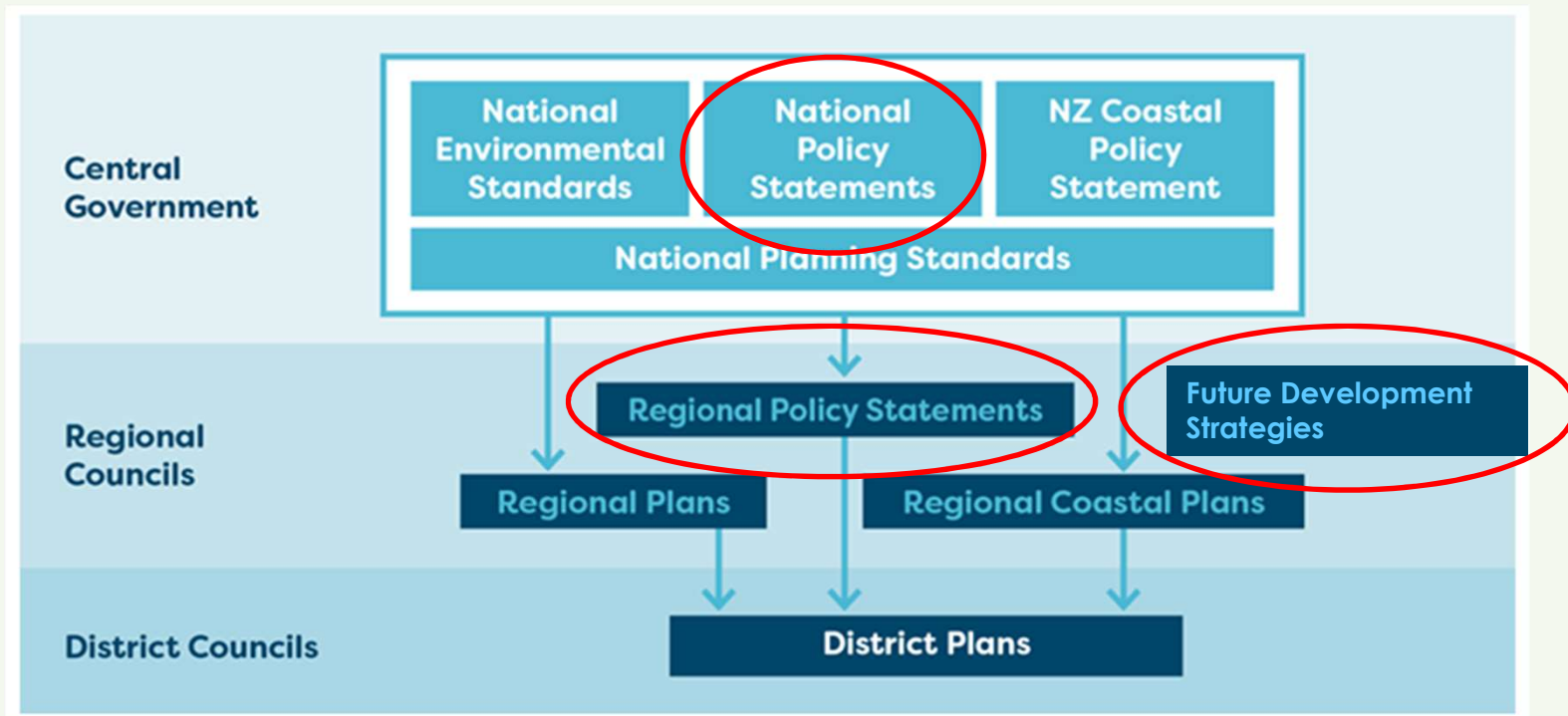
Provisions

- Contains objectives and policies that require councils to:
 - Plan for growth both 'up' and 'out', with less constraints on growth
 - Report on the demand, supply and price of land to inform plan making
 - Co-ordinate planning across urban areas
- Specific requirements in terms of parking and infrastructure provision

The NPS UD in the Planning Hierarchy

Summary

- Sits at the top of the RMA Planning Hierarchy - plans *must give effect to it*
- At a regional level, it requires changes to the Regional Policy Statement and the preparation of Future Development Strategies



Regional Governance & Implementation

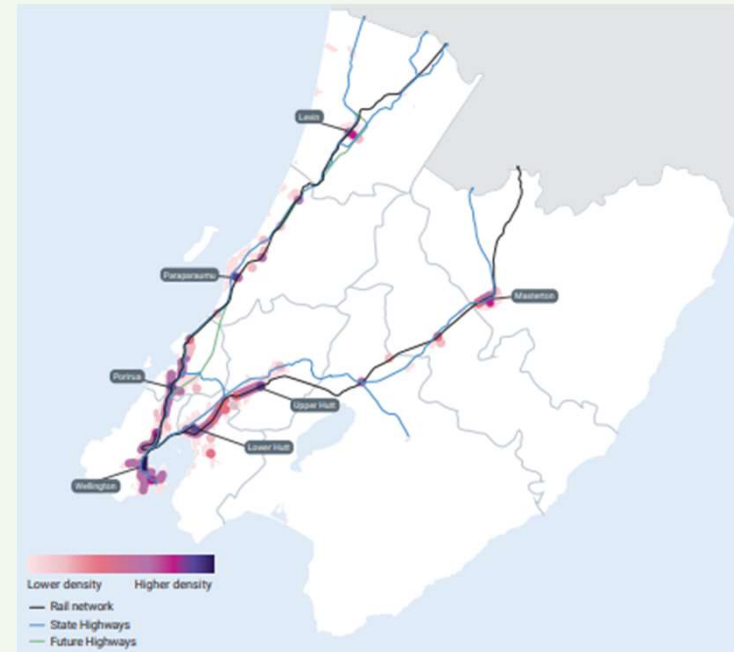
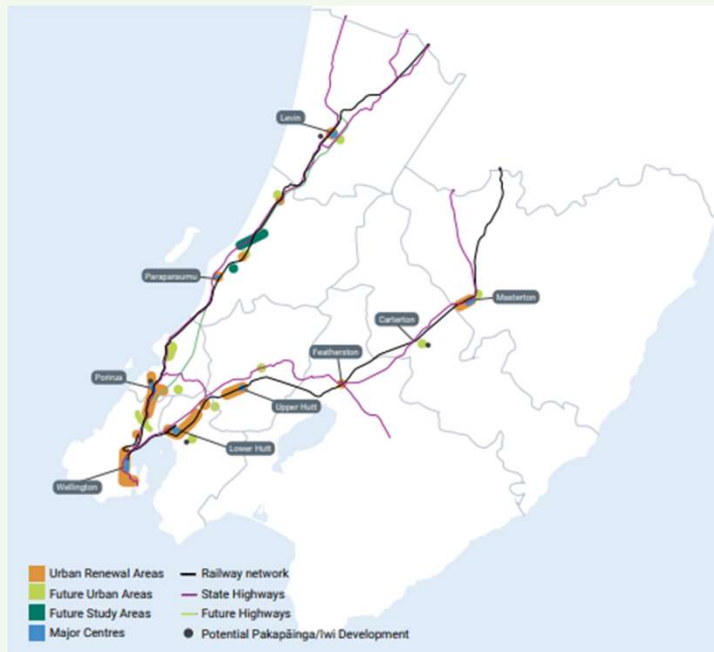
Summary

- The NPS-UD requires leadership and implementation at a regional level
- Wellington urban Councils are classified as 'Tier 1' councils that have specific implementation requirements
- The Wellington Region must produce a Future Development Strategy (FDS) (regional spatial plan) by 2024
 - The draft Wellington Regional Growth framework doesn't meet this requirement, but can be revised
 - The FDS provides direction and evidence for regional and district plans
 - It must help resolve tensions with other NPS's
- The Regional Policy Statement (RPS) has a key role to play and must be revised
- Needs a co-ordinated, integrated approach across Councils to growth planning involving Central Government agencies, Iwi and other stakeholders

Regional Governance & Implementation

Draft Recommendations

- Council request GWRC change its RPS to support implementation of the NPS-UD
- Council works with GWRC, other councils, Government and stakeholders to agree the approach for growth planning including a FDS
- Council support an appropriate regional entity to oversee implementation of the NPS-UD



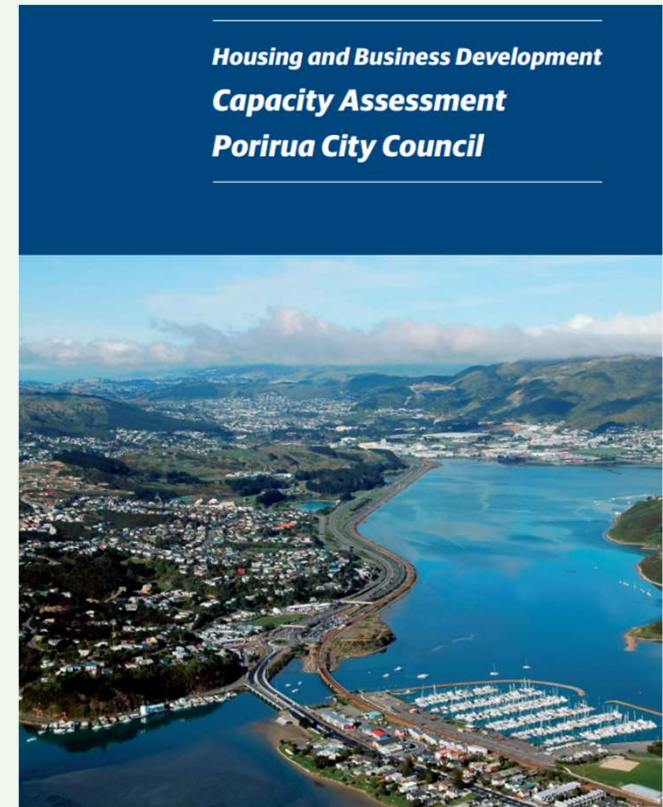
Housing & Business Capacity Assessment

Summary

- Council must prepare a Housing and Business Capacity report (HBA) in partnership with other Councils
- The HBA analyses the demand and supply of housing and business land, and assesses the impact of planning and infrastructure decisions
- Wellington Councils produced an HBA in 2019 which needs to be updated to meet NPS UD requirements
- Will provide vital evidence for RMA plans, Infrastructure Strategies and Long Term Plans

Draft Recommendation

- Council proceed with preparing an updated regional HBA report in partnership with other Councils



Variation to the Proposed District Plan (PDP)

Summary

- PDP strongly enables urban growth but does not fully implement the NPS-UD
- Requires the PDP to enable at least 6-storey buildings within a walkable distance of train stations on the Kapiti Line

‘Policy 3: in relation to tier 1 environments, regional policy statements and district plans, enable...

(c) building heights of at least 6-storeys within at least a walkable catchment of the following

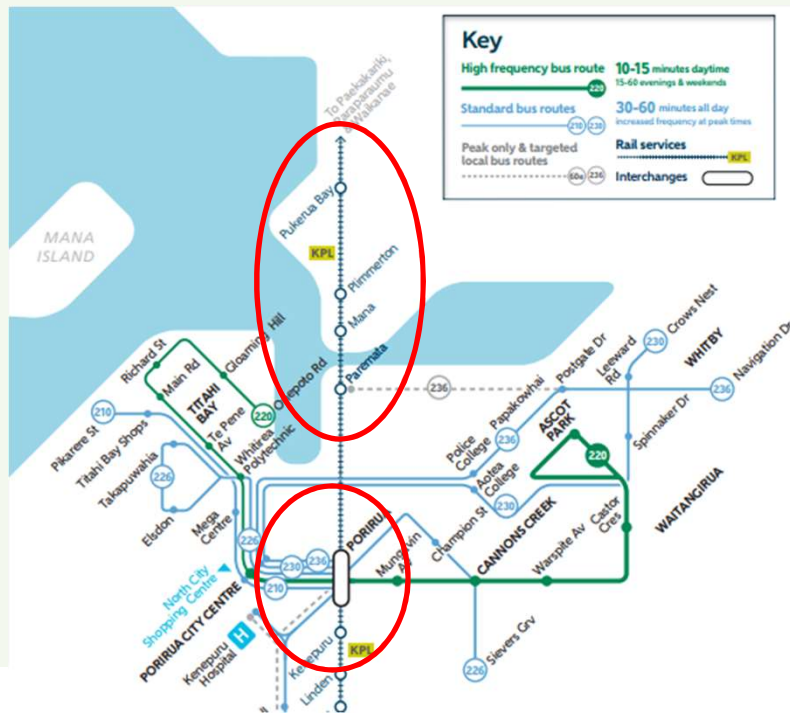
(i) existing and planned rapid transit stops...’

- ‘Qualifying matters’ are listed e.g. natural hazards, that may be considered as reasons why an area may be considered unsuitable for intensification (it’s questionable why other criteria for intensification aren’t listed)
- Still need to test what is ‘feasible’ and ‘reasonably expected to be realised’
- Giving effect to the NPS UD can only happen through a notified variation to the PDP and we have 2-years to do this

Variation to the Proposed District Plan (PDP)

What does this mean?

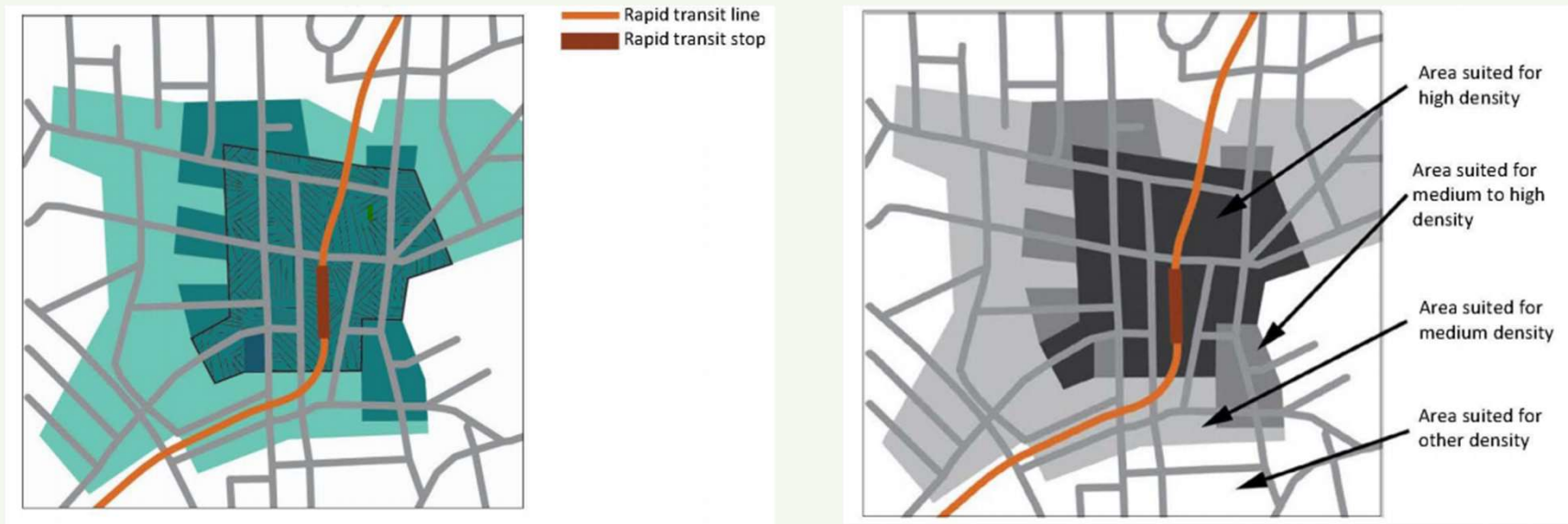
- The potential for tall buildings (six-storeys) to be built within a walkable catchment of Kapiti Line Train Stations, enabled through a variation to the PDP
- Likely to be contentious with the community, and will play out at a regional and national scale
- Still need to prove feasibility however, and can take into account other matters



Variation to the Proposed District Plan (PDP)

Draft Recommendations

- Seek further guidance from the Ministry for the Environment on implementation, to be taken up at a regional level
- That Council draft a variation to the PDP for engagement once the regional approach has been confirmed, informed by an updated spatial assessment



Current MfE guidance on NPS UD Implementation

Removal of on-site parking requirements

Summary

- Councils are required to remove rules requiring a minimum number of on-site car parks for all activities from district plans
- Must happen by February 2022 through a non-notified change to the Operative District Plan (ODP)
- Developers can still provide parking if they wish, and existing on-site parking is unaffected
- Currently minimum parking requirements are the only trigger for resource consent for some 'out of zone' activities under the ODP eg. housing in the Industrial Zone, so worth keeping in for now
- Leaving minimum parking requirements in the ODP until the PDP provisions have more weight is considered a sensible approach

Draft Recommendation

- That Council retains rules requiring minimum on-site parking in the ODP until such time as the relevant PDP provisions have sufficient legal weight

Parking Impacts & Parking Management

Summary

- Developers can still provide on-site parking, although many new activities will be established with no on-site car parks provided, or a reduced number
- Despite efforts to encourage a switch to other transport modes, demand for parking will likely remain high
- Will result in increased on-street parking, and could affect the safe functioning of the road network
- A City-wide parking strategy will assist Council respond to existing and future parking pressures, and could include the following measures:
 - Reducing parking time and increasing fees and fines in the Central City
 - Introduce smart sensors and parking app technology
 - Introduce City fringe and commercial centre parking zones and fees
 - Monitor on-street parking demand in residential streets - unlikely to be an issue for most streets, more so near new developments
- There have been numerous parking studies undertaken for Porirua that can inform a parking strategy

Removal of on-site parking requirements

Draft Recommendation

- Council prepare a city-wide parking management strategy to manage the effects of increased demand for on-street parking



Integrated Land Use & Infrastructure planning

Summary

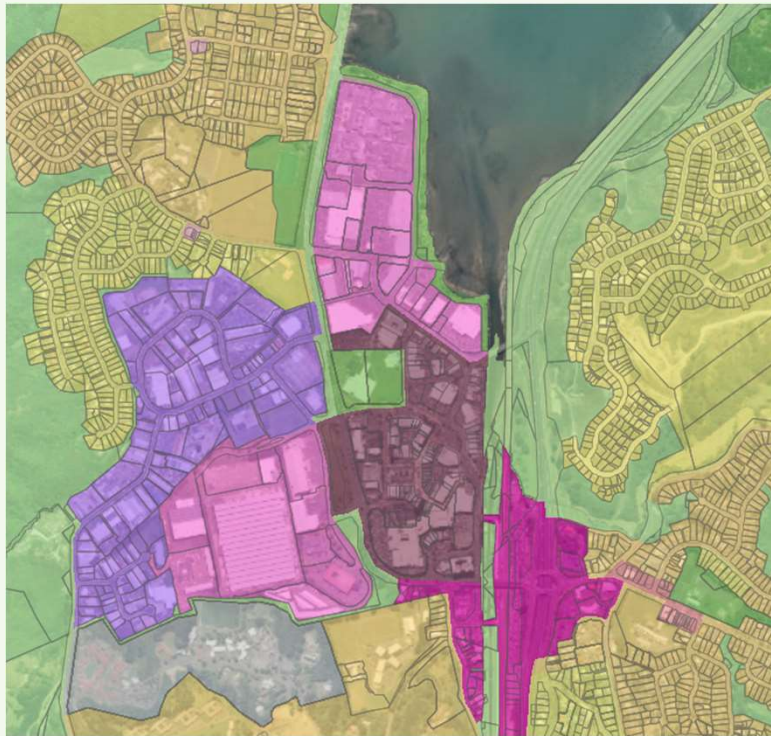
- The NPS-UD emphasises the need for land use planning to be integrated with infrastructure planning
- It requires councils to ensure housing and business land is adequately serviced by infrastructure, defined as *'development capacity'*
- It's doubtful that traditional funding mechanisms will be enough to provide sufficient development capacity for anticipated growth in Porirua
- New funding mechanisms need to be addressed through broader Government Urban Growth Agenda initiatives



Integrated Land Use & Infrastructure planning

Draft Recommendation

- Council more closely align RMA and LGA planning processes to better integrate land use and infrastructure planning.



The District Plan



**Porirua – our place,
our future, our challenge**

The Long Term Plan

Budget Implications

Summary

- The costs of implementing the NPS-UD on operating budgets needs to be considered in detail
- Several teams will be involved in implementation, and it will require a combination of internal and external resources
- Will need to be treated as a cross-council project
- Budgets for implementation need to be factored into the 2021 – 51 LTP

Draft Recommendations

- A cross-council project team be set up to guide NPS UD implementation
- Council budget for the implementation of the NPS UD in the 2021 - 2051 LTP, with draft budget estimates to be provided by relevant Council teams.

Summary of draft recommendations

1. Council request GWRC change its RPS to support implementation of the NPS-UD
2. Council works with GWRC, other councils, Government and stakeholders to agree the approach for growth planning, including a Future Development Strategy
3. Council support a regional joint committee to oversee NPS UD implementation
4. Council proceed with preparing an updated regional HBA report in partnership with other Councils
5. Council seek further guidance from MfE on NPS UD implementation, to be taken up at a regional level
6. Prepare a variation to the PDP once the regional approach has been confirmed, informed by an updated spatial assessment
7. Council retains rules requiring minimum on-site parking in the ODP until such time as the relevant PDP provisions have sufficient legal weight

Summary of draft recommendations (cont.)

8. Council prepare a city-wide parking management strategy to manage the effects of increased demand for on-street parking
9. Council more closely align RMA and LGA planning processes to better integrate land use and infrastructure planning
10. A cross-council project team be set up to guide NPS UD implementation
11. Council budget for the implementation of the NPS UD in the 2021 - 2051 LTP, with resourcing requirements to be provided by Council teams

Essential Freshwater

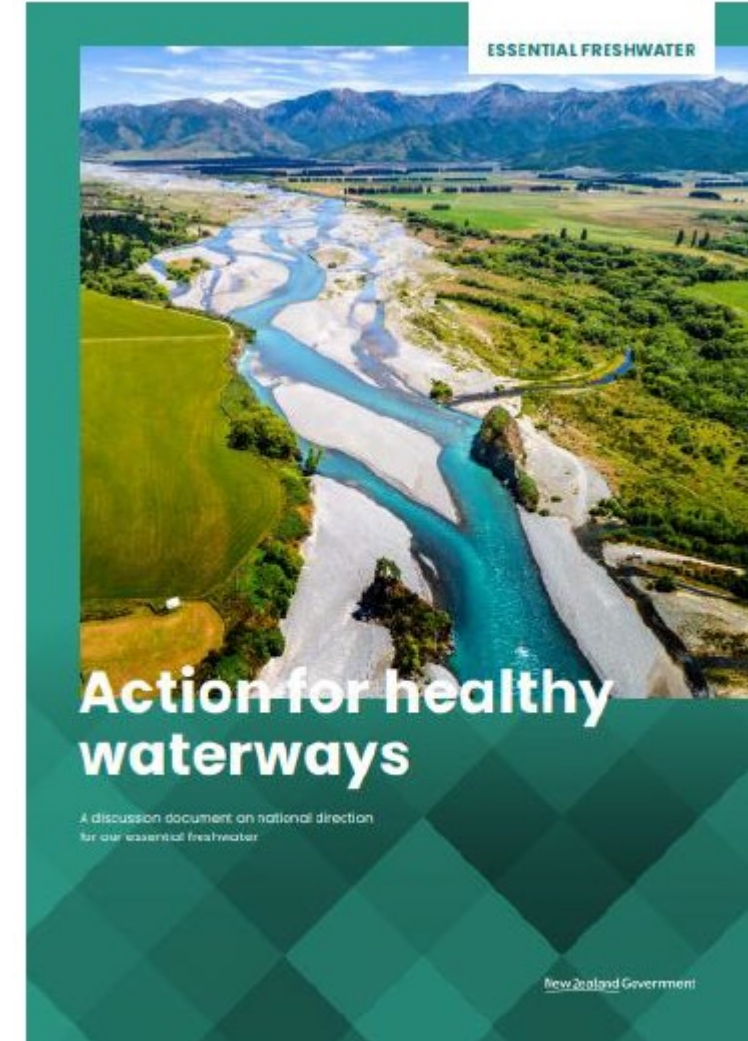
21 October 2020

Presented by: Matt Hickman, Environmental Policy Manager

Overview

Government has introduced new requirements for managing the health of freshwater in New Zealand including the following.

- Changes to the Resource Management Act 1991 (RMA).
- An updated National Policy Statement for Freshwater Management 2020 (NPS-FM).
- New National Environmental Standards for Freshwater (NES-FW).
- Additional new regulations under s360 of the RMA for:
 - measuring and Reporting of Water Takes.
 - stock exclusion.

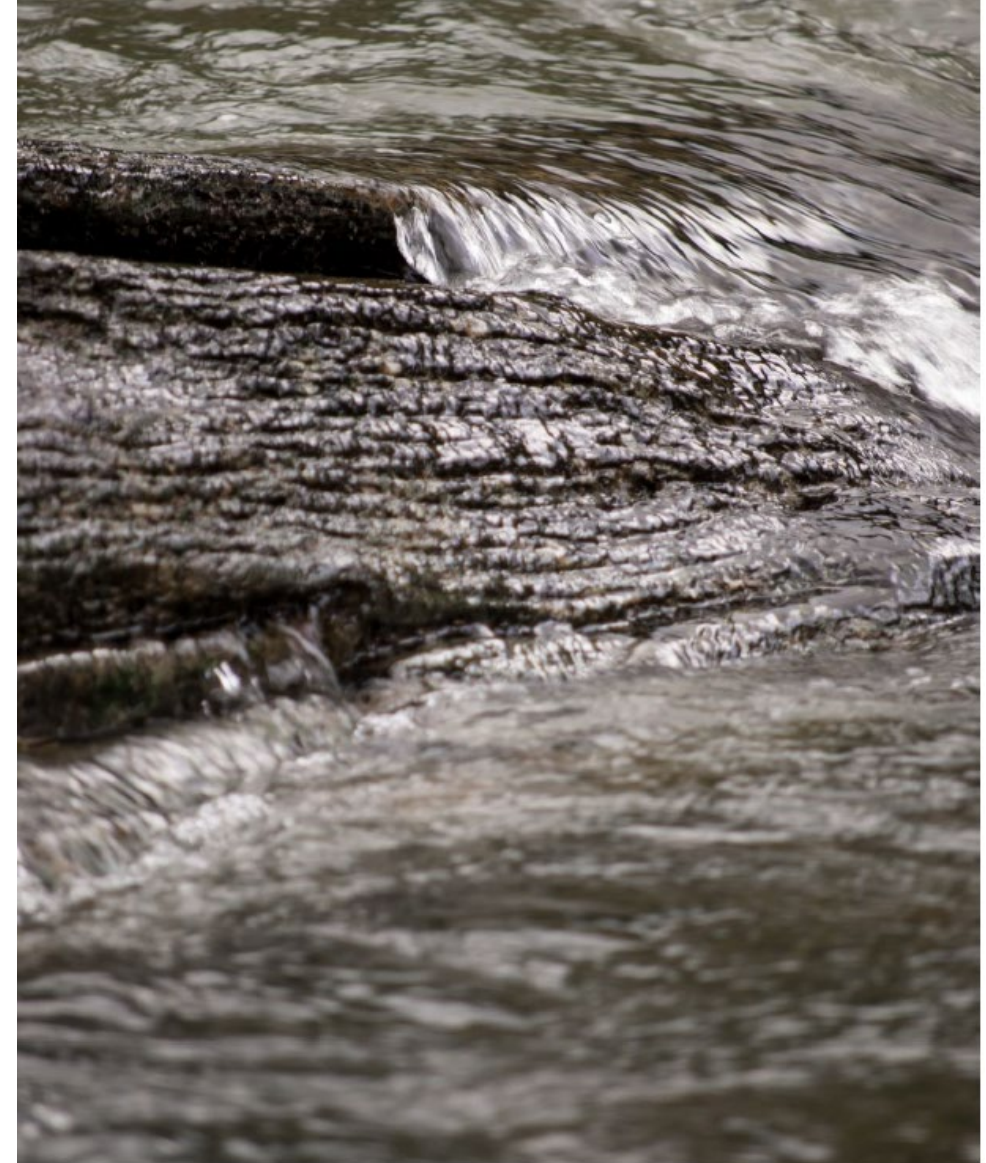


Some of these changes came into effect immediately (from gazettal 3 August 2020) while others are phased in over time.

Te Mana o te Wai

We must engage with iwi and community at every step in the National Objectives Framework (NOF) process. This includes identifying Freshwater Management Units (FMU) and their values, and apply the hierarchy of obligations.

1. The health and well-being of water bodies and freshwater ecosystems.
2. The health needs of people (such as drinking water).
3. The ability of people and communities to provide for their social, economic and cultural wellbeing, now and in the future.



The regional council's role

The aim is to halt waterway degradation within 5 years and improve water quality within a generation. Regional councils are required to:

- engage with communities and mana whenua to:
 - set long-term vision (30 years and beyond) ... this will sit in the RPS.
 - implement the NOF.
 - report on the progress towards this vision.
- map existing wetlands and encourage their restoration; address in-stream fish barriers.

For each FMU we must:

- identify values, environmental outcomes (for each value), attributes (and their baseline and target states).
- set limits and/or prepare action plans to achieve environmental outcomes.

Information and monitoring more extensive

We must use the best information available including, where practicable, complete and scientifically robust data, but not refrain from decision making on the basis of uncertainty.

Monitor and report annually on freshwater (including the data used); publish a synthesis report every five years containing a single ecosystem health score and respond to any deterioration.



Waitua Committee members at their first meeting on Matiu/Somes Island on 8 February 2019.

We are required to:

- Issue and monitor consents relating to:
 - intensification of land use (until the end of 2024).
 - winter grazing, stock holding areas and feedlots (effective from mid 2021).
 - activities that have more than a minor impact on wetlands and streams (effective from 3 Sept 2020).
- Collect data and monitor levels of synthetic nitrogen fertiliser use.
- Stock exclusion (dairy and beef cattle, pigs and deer) from wetlands, streams and their margins (>1m wide); requirements for bridges and culverts, phased in over time.
- Real time monitoring and reporting of water takes >5 l/s.

Also coming:

- Mandatory freshwater modules in farm plans (12+ months).

Changes incoming ...

- Lots of new regulations.
- More consultation and collaboration with mana whenua, communities and industry.
- Greater demand on front line staff to provide guidance, and much more consent and compliance work.
- Changes to NOF attributes and increased monitoring and reporting (particularly for DO, fish, deposited sediment etc.).
- More data and information collection and sharing.
- Ready ourselves to notify plan changes to set limits - one in 2022 and a second in 2024.
- Lot of work to do yet to meet with stakeholders to work through the details and interpretations, and communicate these with the wider community and write them into policy.

National direction
deadlines

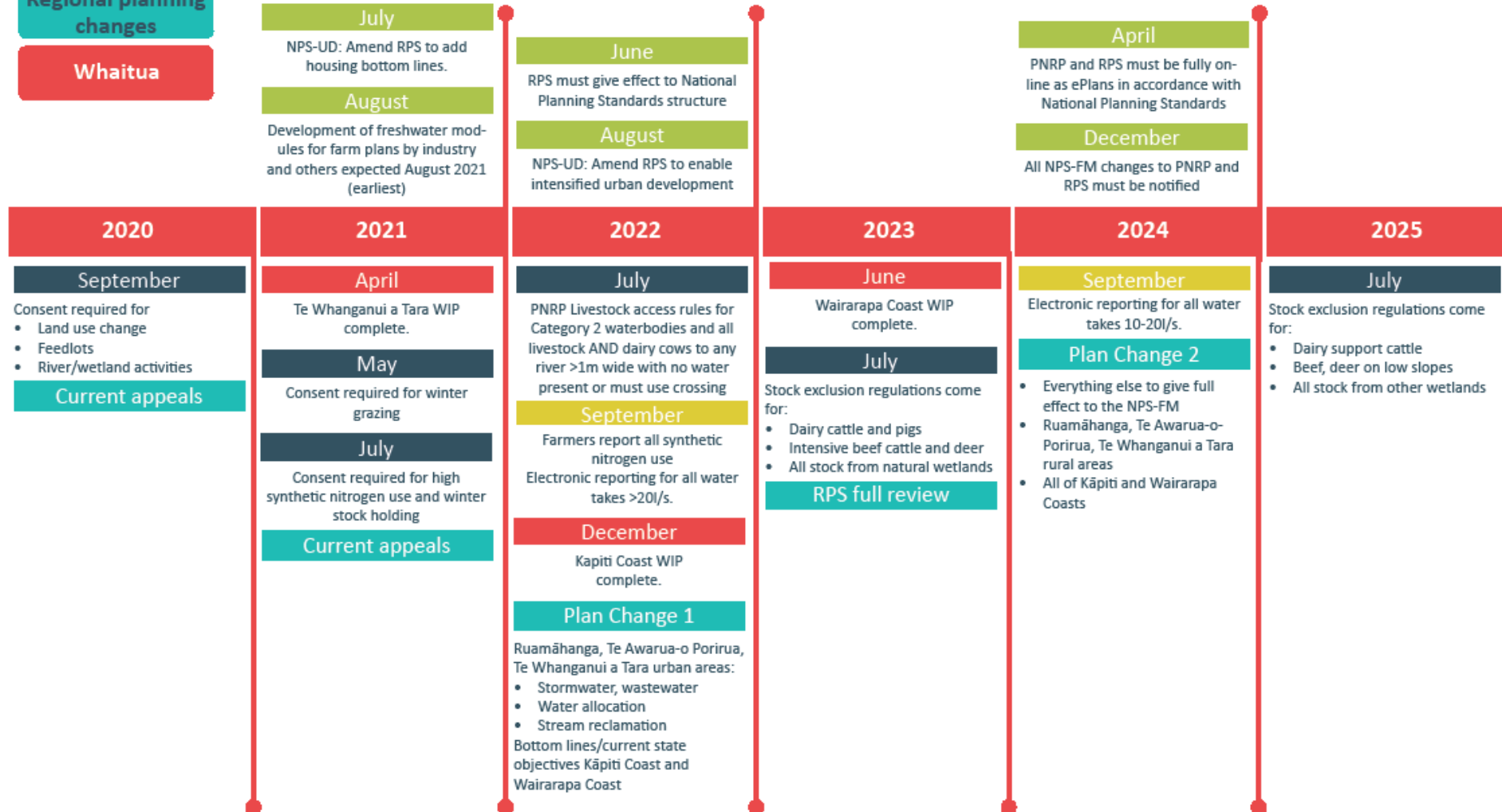
Regulation

Information

Regional planning
changes

Whaitua

Implementing Major National Policy Direction to 2025



What it means for Territorial Authorities

- Managing land use within environmental limits – especially sediment, nutrients and E.coli
- Tighter controls on urban growth; less greenfield development
- Tighter regulation of stormwater and wastewater discharges
- Tighter and different regulation of drinking water
- New in NPS-FM

Every territorial authority must include objectives, policies, and methods in its district plan to promote positive effects, and avoid, remedy, or mitigate adverse effects (including cumulative effects), of urban development on the health and well-being of water bodies, freshwater ecosystems, and receiving environments.

On top of this ...

- Other national direction requirements – NPS-UD, National Planning Standards
- Regional Policy Statement Review
- 3 Waters Reform ... and new regulator
- RMA Repeal and replacement – expert panel recommended shift to Unitary Plans